

Minutes

At a meeting of the Full Council held at Council Chamber, County Hall, Preston,
on Thursday, 20 February, 2014

Present:

County Councillor Michael Devaney (Chairman)

County Councillors

| | | |
|--------------------|-------------------|--------------|
| T Aldridge | J Fillis | M Otter |
| A Ali | J Gibson | M Parkinson |
| T Ashton | G Gooch | N Penney |
| A Atkinson | M Green | S Perkins |
| A Barnes | J Hanson | M Perks |
| M Barron | Dr M Hassan | C Pritchard |
| L Beavers | P Hayhurst | S Prynne |
| D Borrow | C Henig | P Rigby |
| M Brindle | N Hennessy | A Schofield |
| P Britcliffe | S Holgate | K Sedgewick |
| I Brown | D Howarth | S Serridge |
| K Brown | K Iddon | J Shedwick |
| T Brown | M Iqbal | R Shewan |
| P Buckley | A James | D T Smith |
| Mrs S Charles | M Johnstone | K Snape |
| A Cheetham | A Jones | D Stansfield |
| A Clempson | A Kay | J Sumner |
| D Clifford | D Lord | V Taylor |
| Mrs F Craig-Wilson | T Martin | M Tomlinson |
| C Crompton | J Mein | C Wakeford |
| M Dad | G Molineux | D Watts |
| B Dawson | Y Motala | D Westley |
| F De Molfetta | B Murray | D Whipp |
| C Dereli | R Newman-Thompson | P White |
| G Dowding | D O'Toole | G Wilkins |
| G Driver | Mrs L Oades | B Winlow |
| K Ellard | J Oakes | B Yates |

1. Apologies and Announcements

Apologies were presented on behalf of County Councillors Terry Burns and Jim Lawrenson.

Announcements

The Chairman reported the sad death on 8 January of former County Councillor Tom Burns. Mr Burns had been a county councillor from 2005 to 2009 and had served on the cabinet and as chairman of a number of overview and scrutiny committees.

A number of members including each of the political Group leaders paid tribute to him.

The Chairman also referred to the recent sad death of Sir Tom Finney CBE and to some of his many footballing achievements. The county council was proud of his association with Preston.

The Council stood in silent tribute to both men.

2. Disclosure of Pecuniary and Non-Pecuniary Interests

| Name of Councillor | Agenda Item No. | Nature of Interest (non-pecuniary unless stated) |
|---------------------------|------------------------|---|
| A Barnes | Part A – Items 4 & 5 | Member Rossendale Borough Council |
| L Beavers | Part A – Items 4 & 5 | Member Wyre Borough Council |
| M Brindle | Part A – Item 4 | Member Burnley Borough Council |
| T Brown | Part A – Items 4 & 5 | Member Chorley Borough Council |
| D Clifford | Part A – Items 4 & 5 | Member Morecambe Town Council |
| C Crompton | Part A – Items 4 & 5 | Member Preston City Council |
| M Dad | Part A – Items 4 & 5 | Member Hyndburn Borough Council |
| B Dawson | Part A – Items 4 & 5 | Member Hyndburn Borough Council |
| C Dereli | Part A – Items 4 & 5 | Member West Lancashire Borough Council |
| J Fillis | Part A – Items 4 & 5 | Member West Lancashire Borough Council |
| J Gibson | Part A – Items 4 & 5 | Member West Lancashire Borough Council |
| J Hanson | Part A – Items 4 & 5 | Member Lancaster City Council and Morecambe Town Council |
| N Hennessy | Part A – Items 4 & 5 | Member West Lancashire Borough Council |
| S Holgate | Part A – Items 4 & 5 | Member Chorley Borough Council |
| D Howarth | Part A – Item 4 | Member South Ribble Borough Council |
| M Iqbal | Part A – Items 4 & 5 | Member Pendle Borough Council |
| M Johnstone | Part A – Items 4 & 5 | Member Burnley Borough Council |

| | | |
|-------------------|----------------------|---|
| D Lord | Part A – Item 4 | Member Pendle Borough Council |
| T Martin | Part A – Items 4 & 5 | Member Burnley Borough Council |
| G Molineux | Part A – Items 4 & 5 | Member Hyndburn Borough Council |
| B Murray | Part A – Items 4 & 5 | Member Chorley Borough Council |
| R Newman-Thompson | Part A – Items 4 & 5 | Member Lancaster City Council |
| J Oakes | Part A – Items 4 & 5 | Member Rossendale Borough Council |
| M Parkinson | Part A – Items 4 & 5 | Member Hyndburn Borough Council |
| C Pritchard | Part A – Items 4 & 5 | Member Hyndburn Borough Council |
| S Pryn | Part A – Items 4 & 5 | Member South Ribble Borough Council and Penwortham Town Council |
| S Serridge | Part A – Items 4 & 5 | Member Rossendale Borough Council and Whitworth Town Council |
| R Shewan | Part A – Items 4 & 5 | Wyre Borough Council |
| K Snape | Part A – Items 4 & 5 | Member Chorley Borough Council |
| J Sumner | Part A – Item 4 | Member Burnley Borough Council |
| M Tomlinson | Part A – Items 4 & 5 | Member South Ribble Borough Council |
| D Watts | Part A – Items 4 & 5 | Member South Ribble Borough Council |
| D Whipp | Part A – Item 4 | Member Pendle Borough Council |

3. Report of the Employment Committee - Appointment of Chief Executive

County Councillor Jennifer Mein, as Chairman of the Employment Committee reported that, following a selection process including interviews held on 13 February 2014, the Employment Committee had recommended that Jo Turton be appointed Chief Executive, Head of the Paid Service and Returning Officer of the County Council on a salary of £170, 000 per year with immediate effect.

Six County Councillors requested a recorded vote in accordance with procedural Standing Order 15.2 (9.4). The names of county councillors who voted for or against the Motion and those who abstained are set out below:

For (68)

| | | |
|----------------|-------------------|-------------|
| T Aldridge | G Dowding | E Oades |
| A Ali | K Ellard | J Oakes |
| T Ashton | J Fillis | M Parkinson |
| A Barnes | J Gibson | N Penney |
| M Barron | J Hanson | S Perkins |
| L Beavers | M Hassan | C Pritchard |
| D Borrow | P Hayhurst | S Prynn |
| M Brindle | C Henig | K Sedgewick |
| P Britcliffe | N Hennessy | S Serridge |
| T Brown | S Holgate | J Shedwick |
| K Brown | D Howarth | R Shewan |
| I Brown | K Iddon | K Snape |
| P Buckley | M Iqbal | J Sumner |
| S Charles | M Johnstone | V Taylor |
| A Clempson | T Jones | M Tomlinson |
| D Clifford | A Kay | C Wakeford |
| F Craig-Wilson | D Lord | D Watts |
| C Crompton | T Martin | D Westley |
| M Dad | J Mein | D Whipp |
| B Dawson | G Molineux | P White |
| F De Molfetta | Y Motala | B Winlow |
| C Dereli | B Murray | B Yates |
| M Devaney | R Newman-Thompson | |

Against (1)

D Stansfield

Abstain (13)

| | | |
|------------|-----------|-------------|
| A Atkinson | A James | A Schofield |
| A Cheetham | D O'Toole | D Smith |
| G Driver | M Otter | G Wilkins |
| G Gooch | M Perks | |
| M Green | P Rigby | |

The Motion was carried and it was:

Resolved: That Jo Turton be appointed Chief Executive, Head of the Paid Service and Returning Officer of the County Council on a salary of £170, 000 per year.

4. The County Council's Budget 2014/15

County Councillor Borrow, Deputy Leader of the Council, reported that Brandon Lewis, MP, Parliamentary Under Secretary of State at the Department for Communities and Local Government had written to local authorities advising Council's to have a recorded vote for all Budget items. Whilst at the moment there was no statutory requirement for the Council and the requirement would need reflecting in Standing Orders, CC Borrow moved that a recorded vote be held for all matters on the Budget for this meeting requiring a vote.

Following a show of hands it was,

Resolved: That a recorded vote be conducted for all matters pertaining to the Budget.

County Councillor Borrow then moved the report of the Cabinet from its meeting on the 6 February 2014. It contained recommendations on:

- (1) The Revenue Budget 2014/15;
- (2) The Council Tax and Precept 2014/15; and
- (3) The Capital Investment Strategy 2014/15 to 2016/17.

In moving the report County Councillor Borrow outlined an **adjustment** to the proposals contained within the report relating to the Revenue Budget 2014/15. Details of the adjustment were set out in a document circulated to all members, which is appended to these minutes as **Annex 1**.

The motion was seconded by County Councillor Jennifer Mein, Leader.

There then followed a period of debate after which County Councillor Geoff Driver moved an **Amendment** to the Budget proposals on behalf of the Conservative Group, which was seconded by County Councillor Albert Atkinson. A copy of the Amendment was circulated to all members and is set out at **Annex 2** to these minutes. It was noted that amended pages 240-241 to the Budget proposals had previously been circulated to members.

The Chairman adjourned the meeting at this point for a period of fifteen minutes to give members the opportunity to read and consider the Amendment.

On resumption of the meeting there then followed a period of debate following which a recorded vote was taken as agreed earlier in the meeting. The names of county councillors who voted for or against the Amendment and those who abstained are set out below:

For (34)

| | | |
|----------------|-------------|--------------|
| T Ashton | G Driver | K Sedgewick |
| A Atkinson | G Gooch | J Shedwick |
| M Barron | M Green | D Smith |
| P Britcliffe | K Iddon | D Stansfield |
| K Brown | A James | V Taylor |
| I Brown | T Jones | C Wakeford |
| P Buckley | A Kay | D Westley |
| S Charles | D O'Toole | P White |
| A Cheetham | M Otter | G Wilkins |
| A Clempson | M Perks | B Yates |
| F Craig-Wilson | P Rigby | |
| M Devaney | A Schofield | |

Against (48)

| | | |
|---------------|-------------|-------------------|
| T Aldridge | J Gibson | R Newman-Thompson |
| A Ali | J Hanson | E Oades |
| A Barnes | M Hassan | J Oakes |
| L Beavers | P Hayhurst | M Parkinson |
| D Borrow | C Henig | N Penney |
| M Brindle | N Hennessy | S Perkins |
| T Brown | S Holgate | C Pritchard |
| D Clifford | D Howarth | S Pryn |
| C Crompton | M Iqbal | S Serridge |
| M Dad | M Johnstone | R Shewan |
| B Dawson | D Lord | K Snape |
| F De Molfetta | T Martin | J Sumner |
| C Dereli | J Mein | M Tomlinson |
| G Dowding | G Molineux | D Watts |
| K Ellard | Y Motala | D Whipp |
| J Fillis | B Murray | B Winlow |

The Conservative Group's Amendment was therefore lost.

County Councillor Bill Winlow then moved an **Amendment** to the Budget proposals on behalf of the Liberal Democrat Group, which was seconded by County Councillor Margaret Brindle. A copy of the Amendment was circulated to all members and is set out at **Annex 3** to these minutes.

There followed a period of debate following which a recorded vote was taken as agreed earlier in the meeting. The names of county councillors who voted for or against the Amendment and those who abstained are set out below:

For (46)

| | | |
|---------------|-------------|-------------------|
| T Aldridge | J Gibson | R Newman-Thompson |
| A Ali | J Hanson | J Oakes |
| A Barnes | M Hassan | M Parkinson |
| L Beavers | C Henig | N Penney |
| D Borrow | N Hennessy | S Perkins |
| M Brindle | S Holgate | C Pritchard |
| T Brown | D Howarth | S Prynn |
| D Clifford | M Iqbal | S Serridge |
| C Crompton | M Johnstone | R Shewan |
| M Dad | D Lord | K Snape |
| B Dawson | T Martin | J Sumner |
| F De Molfetta | J Mein | M Tomlinson |
| C Dereli | G Molineux | D Watts |
| G Dowding | Y Motala | D Whipp |
| K Ellard | B Murray | B Winlow |
| J Fillis | | |

Against (34)

| | | |
|--------------|------------|--------------|
| T Ashton | G Gooch | A Schofield |
| A Atkinson | M Green | K Sedgewick |
| M Barron | P Hayhurst | J Shedwick |
| P Britcliffe | K Iddon | D Smith |
| K Brown | A James | D Stansfield |
| I Brown | T Jones | V Taylor |
| P Buckley | A Kay | C Wakeford |
| S Charles | D O'Toole | D Westley |
| A Cheetham | M Otter | P White |
| A Clempson | M Perks | G Wilkins |
| M Devaney | P Rigby | B Yates |
| G Driver | | |

On being put to the vote the Liberal Democrat Group's **Amendment was carried** and became part of the substantive motion.

As no further amendments were moved, the Chair put the motion on the County Council's Budget and asked the Full Council to approve the recommendations of the Cabinet, as adjusted (Annex 1) and as now amended (Annex 3) on the:

- i. The Revenue Budget 2014/15;
- ii. The Council Tax and Precept 2014/15; and
- iii. The Capital Investment Strategy 2014/15 and future years.

A recorded vote was taken and the names of county councillors who voted for or against the Motion and those who abstained are set out below:

For (46)

| | | |
|---------------|-------------|-------------------|
| T Aldridge | J Hanson | R Newman-Thompson |
| A Ali | M Hassan | J Oakes |
| A Barnes | P Hayhurst | M Parkinson |
| L Beavers | C Henig | N Penney |
| D Borrow | N Hennessy | S Perkins |
| M Brindle | S Holgate | C Pritchard |
| T Brown | D Howarth | S Prynne |
| D Clifford | M Iqbal | S Serridge |
| C Crompton | M Johnstone | R Shewan |
| M Dad | D Lord | K Snape |
| B Dawson | T Martin | J Sumner |
| F De Molfetta | J Mein | M Tomlinson |
| C Dereli | G Molineux | D Watts |
| K Ellard | Y Motala | D Whipp |
| J Fillis | B Murray | B Winlow |
| J Gibson | | |

Against (33)

| | | |
|--------------|-----------|--------------|
| T Ashton | G Driver | A Schofield |
| A Atkinson | G Gooch | K Sedgewick |
| M Barron | M Green | J Shedwick |
| P Britcliffe | K Iddon | D Smith |
| K Brown | A James | D Stansfield |
| I Brown | T Jones | V Taylor |
| P Buckley | A Kay | C Wakeford |
| S Charles | D O'Toole | D Westley |
| A Cheetham | M Otter | P White |
| A Clempson | M Perks | G Wilkins |
| M Devaney | P Rigby | B Yates |

Abstain (1)

G Dowding

The Motion was carried and it was,

Resolved:

That the 2014/15 Budget proposals as recommended by the Cabinet, as now amended, be adopted as set out below:

Revenue Budget 2014/15

| Budget Area | *2013/14 adjusted budget | 2014/15 Cash Limit | Change | |
|-------------------------------------|--------------------------------|-----------------------|----------------|--------------|
| | £m | £m | £m | % |
| Adult Services, Health & Well-Being | 335.201 | 325.961 | -9.240 | -2.76 |
| Children & Young People | 156.033 | 148.001 | -8.032 | -5.15 |
| Environment | 183.458 | 180.765 | -2.693 | -1.47 |
| Office of Chief Executive | 24.094 | 22.784 | -1.310 | -5.44 |
| County Treasurer | 4.496 | 3.771 | -0.725 | -16.13 |
| Strategic Partner ** | 16.914 | 22.930 | 6.016 | 35.57 |
| Corporate Expenditure | 29.219 | 26.608 | -2.611 | -8.94 |
| Financing Charges | 32.349 | 30.834 | -1.515 | -4.68 |
| Lancashire County Commercial Group | -1.751 | -0.918 | 0.833 | -47.57 |
| Discretionary Hardship Claims | 0.750 | 0.250 | -0.500 | -66.67 |
| Contribution from Reserves | - | -2.676 | -2.676 | - |
| Total | 780.013 | 758.310 | -21.703 | -2.78 |

Note * - Reflects in year budget movements between directorates and changes to financing in 2014/15 to provide consistency when comparing year on year cash limit movements.

Note ** - From the 1 April 2014, the Strategic Partner budget will reflect the return of a number of services from One Connect Ltd to the County Council.

Council Tax and Precept 2014/15

The Full Council authorises, in pursuance of the provisions of the Local Government Finance Act 1992, and in order to meet the general expenses of the County Council for the financial year 2014/15:

a) Budget, Council Tax Requirement and Precept for 2014/15:

| | |
|--------------------------------|------------------|
| Budget Requirement | £758.310m |
| Less formula grant | £211.602m |
| Less Retained Business Rates | £171.258m |
| Less New Homes Bonus grant | £3.194m |
| Equals council tax cash | £372.256m |
| Divided by tax base | 336,049.60 |
| Gives Band D council tax | £1,107.74 |
| 2013/14 council tax | £1,086.13 |
| Percentage increase | 1.99% |

b) **Council Tax (on the basis of a budget requirement of £758.310m and the Council Tax base now calculated of 336,049.60) for each property valuation band:**

| | £ |
|-----------------------|-----------------|
| Band A | 738.49 |
| Band B | 861.58 |
| Band C | 984.66 |
| Band D (basic) | 1,107.74 |
| Band E | 1,353.90 |
| Band F | 1,600.07 |
| Band G | 1,846.23 |
| Band H | 2,215.48 |

c) The share for each District Council of the net total raised from the Council Tax of £372.256m:

| | £ |
|--|--------------------|
| Burnley | 23,295,772 |
| Chorley | 36,826,573 |
| Fylde | 31,169,588 |
| Hyndburn | 20,565,193 |
| Lancaster | 42,094,120 |
| Pendle | 24,571,446 |
| Preston | 38,151,673 |
| Ribble Valley | 23,695,666 |
| Rossendale | 20,185,238 |
| South Ribble | 37,176,308 |
| West Lancashire | 36,731,949 |
| Wyre | 37,792,057 |
| Total raised from the council tax | 372,255,583 |

Capital Investment Strategy 2014/15 and future years

The adoption of the proposals for the Capital Investment Strategy 2014/15 and future years as set out at Appendix A to the report now presented be approved.

The proposals of the Cabinet set out in the report now presented be supplemented as follows:

1. Management of Resources

In addition to revisions to the Council's democratic structures, Cabinet is instructed to explore proposals for budget pooling with district Councils; and for the reshaping of the County Council to incorporate the ability for services to be shared with other responsible organisations by April 2015.

2. Reshaping of the Council

Instructs the Chief Executive to produce a strategy for reshaping the Council's estate by undertaking specific measures to reduce carbon emissions and generate energy. Council commits to any new build capital projects being constructed to the highest possible standards of energy efficiency and instructs officers to bring forward all future design schemes in line with this policy position, both by April, 2016.

3. Growth Deal for Lancashire

Council recognises the importance of economic growth across the County and commits to a deliverable "Growth Deal for Lancashire." Council resolves to investigate partnership working to pool resources to achieve such a "Deal". Council commits to the investment of non-maintenance transport capital resources from 2015/16 onwards to deliver Transport Master Plans to support economic growth.

4. Green Energy Industries Fund

It further recognises the potential for Green Energy to act as a catalyst for economic growth and instructs officers to bring forward proposals for a "Green Energy Industries Fund" of £5m modelled on the Growing Places Fund by April 2016

5. Supporting the Council's Role in Public Health

Council recognises the increasing number of people with dementia living in the County and the lack of awareness of their needs amongst the general population. It encourages staff to become "dementia friends" under the initiative promoted by central government and instructs the Council's Management Team to facilitate relevant awareness sessions during work time, with immediate effect.

6. Promoting Sustainable Bus Transport

Council recognises the need for county wide sustainable transport planning to support the development of the County economy and to protect isolated vulnerable people. Council instructs Cabinet to continue working with bus companies and other stakeholders to develop a new model for the delivery of public transport services that allows cross-

subsidy between profitable and non-profitable services, as contracts come up for renewal.

7. Highways Management

Council recognises that a significant step forward in directing highway maintenance resources to areas of need is the adoption of an Asset Management Plan. Cabinet is instructed to bring forward proposals for the formal introduction of this strategy at the earliest possible opportunity. Council further instructs officers to develop proposals for a matched funding approach with other stakeholders to address the problem of unadopted roads locking some communities into a cycle of deprivation by April 2015.

8. Encouraging Voluntary sector Activity

Given that Lancashire County Council commissioned services to the value of over £17.1m in 2013-14, Council recognises that a strong independent voluntary sector provides some resilience within communities to withstand the impact of local authority service reductions. Council officers are therefore instructed to investigate opportunities to create different arrangements for managing the County Council's charitable trust funds to create an "endowment for Lancashire" by April 2015.

5. Treasury Management Policy and Strategy 2014/15

The County Council considered a report outlining the proposed Treasury Management Policy Framework for 2014/15 as required by the Chartered Institute of Public Finance and Accountancy (CIPFA) Treasury Management Code of Practice (2011). It included the County Council's borrowing and investment strategies and the proposed Minimum Revenue provision Policy, together with the treasury management prudential indicators which sought to ensure that the Council's borrowing levels remained both sustainable and affordable.

The Cabinet had considered the Treasury Management Policy Framework for 2014/15 set out at Appendices A, B and C to the report now presented and recommended it to the Full Council for approval.

Resolved: That the Treasury Management Policy and Strategy for 2014/15 as set out in Appendices A, B and C to the report now presented, be approved.

Part B - Matters for Information

No matters were reported.

Part C - Notice of Motion

No Notices of Motion had been received.

Jo Turton
Chief Executive

County Hall
Preston